

CIA HISTORICAL REVIEW PROGRAM  
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AIR

~~PERSECUTION/RIBAT/SECRET~~

~~SECRET~~

HULA - 758

12 MAY 1954

: [ ]

: LINCOLN

- Administrative
- Transmittal of Memo to ONTRICH

Attached is one copy of a sterile memorandum for passing to  
Ontrich soonest.

[ ]  
JEROME V. DUNBAR

JCD/AFM/h  
12 May 1954  
Attachment - 1

Distribution:  
2 - [ ]  
2 - Washington  
3 - LINCOLN

~~PERSECUTION/RIBAT/SECRET~~

11 May 1954

MEMORANDUM FOR: Juan Jose

1. Attached is a sterile version of suggestions for specific operational plan for [redacted] It is hoped that the above suggestions may be of some use to you in briefing the subject RRO.
2. At present it appears that message centers will be established at Adam (2), Frank, Hank, Cesar, Bond and Goss, a total of 7 in all. However, it should be planned that, should nets fail to be developed in all of the above locations, the RRO will serve as a listening post at the very least and should be so briefed.
3. For your latest information, there are 8 experienced bodies at Singer of which three are ready to mount today and five no later than 25 May. The remainder, four in number, will have to be trained up to the last possible minute. Ricardo says that one more experienced RO is due out of target, so with luck we may have a complete lineup.

Ernesto

SUGGESTIONS  
for  
SPECIFIC OPERATIONAL PLAN  
for

[

]

see to legend

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## Section I: Mission

A. Definition of agent's mission: Agent's mission is to furnish a clandestine radio link in communications between SEMANTIC in Guatemala City and project headquarters, LINCOLN, and then to the Field Command Post for the period 5 May to D + 30. Agent's implementation of mission is summarized in Section II and developed in detail in succeeding sections.

### B. Time table and implementation of mission.

#### 1. 23 - 30 April

a. Agent will receive final week's commo instruction at SCRANTON. Instruction will concentrate on storage battery and internal crypto procedures and use of specific radio signal plan. MIDDLECOTT will arrive at SCRANTON on or about 1 May and give agent his final commo check-out.

b. Agent will be given LCFLUTTER examination prior to his departure from SCRANTON.

c. SHERWOOD will set up and prepare radio signal plan for agent's use; will pass plan to [ ] for pouching to Guat and subsequent passing via ESCABILLA and SEMANTIC to agent.

d. Headquarters will pouch two RS-1's and supplementary gear to Guat via LINCOLN for subsequent passing via ESCABILLA and SEMANTIC to agent.

e. CALLIGERIS liaison man will obtain necessary documentation [ ] for Subject's travel by plane to Tegucigalpa during the first week in May 1954.

#### 2. 1 - 7 May

a. The agent will proceed unaccompanied to Tegu where he will be given an ops briefing by Ontrich which will consider the following subjects:

- 1) Operational mission
- 2) Cover/concealment/compartmentation
- 3) Travel plan
- 4) Commo and contact
- 5) Support (including funding and supply)
- 6) Disaster plan
- 7) Disposal plan

NOTE: Many details of the above subjects will have to be firmed or confirmed by ONTRICH with CALLIGERIS' organization. A check list is attached for ONTRICH's convenience (Attachment A).

#### 3. 7 May

a. Briefed and equipped as per travel plan of para one above, agent will be turned over to the CALLIGERIS mechanism for black entry and establishment in agent's own home in Guatemala City. Prior to shedding his escort, the agent must have a secure contact plan via cutout with SEMANTIC.

4. D - 27 to D - 2

a. Upon arrival, the agent will survey his home surroundings and settle himself in the securest possible arrangement for "black" living. He should prepare separate places of concealment for his RS-1 and for his signal plan materials and should select a suitably secure antenna site. He should recruit a lookout, preferably a member of his own family, to keep watch and warn him in case he is interrupted while operating his equipment. He should prepare a plan of escape and evasion for possible use in event he is interrupted by the opposition. Agent should also have prepared a light cover story which will pass a cursory search and inspection of his home or accidental apprehension by Guatemalan Government officials.

b. When the agent is fully prepared on the above matters, he should implement his contact plan with his cutout to SEMANTIC and proceed to obtain and install his equipment, which will include his RS-1 plus supplementary gear, radio signal plan and materials, one or more six-volt storage batteries, and a survival kit.

c. Having securely installed his equipment, the agent should thereupon proceed to put out his lookout, implement his radio signal plan, and contact his base station. This date should be no later than 18 May. Agent will then report his own situation and await instructions from Project Headquarters.

d. Once contact has been established, Project Headquarters will direct agent to proceed to service traffic between SEMANTIC and the Project Headquarters (and FCP). He must abide by radio discipline at all times and will keep himself as sterile as possible. He will use discretion and judgement at all times and will remain in place and in contact until he is directed otherwise by Project Headquarters.

5. D - 2

a. On D - 2, Project Headquarters will communicate a special indicator to agent which will be passed by agent to SEMANTIC without delay. Agent will not be witting of the meaning of this indicator.

6. D - Day

a. On D-day, agent will be notified by SEMANTIC to cease operation and remain black for thirty days.

7. D + 30

a. On D + 30, if not sooner, agent will be contacted through cutout and instructed to implement his disposal plan.

## Section II: Cover/Concealment/Compartmentation

### A. COVER

1. It is presently contemplated that agent will travel and live "black" during this mission, and that no elaborate cover story will be required.
2. The agent, under the supervision of ONTRICH and/or CALLIGERIS representative, will prepare light cover stories to account for his status or action in the following situations:
  - a. Travel into target
  - b. Contact with cutouts
  - c. Routine pickups
  - d. Search of home
  - e. Apprehension while transmitting
3. ONTRICH should determine by direct interview with agent and by consultation with appropriate CALLIGERIS representative, the amount of documentation necessary to support the above cover stories and will procure same from CALLIGERIS mechanism.
4. Prior to agents departure, ONTRICH will release and check him out on above cover stories.

### B. CONCEALMENT

1. Agent will depend mainly upon concealment of his person and his installation to accomplish his mission. He will remain as much as possible within the confines of his own home and should leave it only to perform absolutely necessary contacts or for the purpose of evasion or escape. No contact should be made with agent at his home. Agent should ensure that the servant personnel of his household are unquestionably secure and that his presence be known to the absolute minimum of persons within the household. He should arrange that his living necessities be furnished by the most trusted and discreet members of his family.
2. For the performance of his specialized commo tasks such as cryptography or radio operating, agent should select an operating site within his own house which affords maximum concealment and yet provides for easy warning and evasion and escape. Agent's antenna will be concealed as much as possible from the public eye. Agent should select a second site for the concealment of his signal plan materials when not in use. He should also conceal or arrange cover for his 6-volt storage batteries and his survival kit. He should recruit a trusted member of his family to act as a warning lookout while he is operating his station. An arrangement should be set up whereby the lookout may give ample timely, secure and sure warning to agent in the event of interruption while operating.
3. Agent should arrange through his cutout to Semantic to have an alternate safe site similar to paragraph 2 above prepared for possible use. The KUBARK station will hold reserve equipment and signal plan to furnish the alternate site.

### C. COMPARTMENTATION

1. Agent will be compartmented from all other aspects of Semantic's operations. His existence will be known only to Semantic and to the cutout servicing the agent. The cutout should not be informed that the person he is servicing is a radio operator nor should the cutouts instructions or duties allow him to become so aware. The existing state of compartmentation of agent as he leaves training should be preserved and continually improved. Prior to departure for WSHOOFB, agent will be briefed not to reveal to any unauthorized person following his departure that he has been assigned as a radio operator. Agent's assignment and mission should be divulged only on a need-to-know basis, i.e., the mechanism that must deliver agent to Guatemala City should not know he is an operator; the warning look out should know only that agent is engaged in clandestine work, but should not know what agent is doing or for whom he is working; Agent's cutout should not know the identity of Semantic. Agent's personal safety is contingent upon his personal faithful follow thru of his compartmentation and he should be continually impressed with this fact.

### Section III:

#### A. GENERAL

1. In general, agent will be equipped with:

a. a three-way commo plan allowing for regular, alternate and emergency channels of communication between himself and the net. In view of the basic limitations of agent material, agent's limited trade-craft training, and of the fact that agent must deal with other totally untrained persons, it is apparent that the simplest possible contact plans and rigid compartmentation must be used and adhered to if security is to be attained. It should constantly be born in mind that agent is witting of the content of the messages he is passing, an undesirable but unavoidable fact in the case.

b. a means of receiving special couriers.

c. his radio channel.

The following examples illustrate the exceedingly simple commo plans desired

#### B. REGULAR (PERSONAL CONTACT)

1. Agent's regular channel of communications will be his cutout. The agent should recruit the most trusted member of his family to act as cutout and should train the cutout in the principles of making personal contacts and preserving operational and personal security. A cutout must be used because agent is living "black" and thus has little or no freedom of movement. Similarly, the net leader, being a prominent oppositionist, must also choose a cutout. Moreover, the radio cutout must be given more protection than the net cutout in formulating contact plans since the radio agent is relatively irreplaceable. Cutouts should deal with each other on a strict need-to-know basis, and any written material passed between the two should contain no operational details of the net.

2. When the radio agent is fully prepared to begin his operations as per sub-paragraph B, 4, a of Section II above, he will give his cutout a equipment and signal plan request and have cutout implement the contact plan prearranged by radio agent with the net leader. Following is a specific example:

[ ]

4. Subsequent meetings may eliminate the recognition procedure, and cutouts now knowing each other by sight. After the basic idea is thoroughly mastered, variations may be introduced, e.g., in place of meeting at the pole, the cutouts may meet at a preagreed safe place elsewhere.

[ ]



[ ]

#### D. EMERGENCY CHANNEL

1. An emergency channel is needed for the case when the agent has been forced to flee his home, for example, because of a house search or a warning received from his lookout.

2. In this case, the radio agent may use the very first pole ever used as a means of reestablishing contact, this pole serving as a permanent contact signal location for emergencies.

#### E. SPECIAL COURIERS

1. It may be necessary in certain circumstances to bypass the 3-way commo plan and send a special courier directly to the radio agent with money, supplies or special instructions. For example, should the net be rolled up, the radio agent would be out of contact with local superiors, and it might be necessary to reestablish communication with him.

2. To authenticate such couriers, agent should have been provided beforehand with, for example, one-half of a low denomination currency bill, the other half of which the courier could present for matching. Another suggestion is the use of the "Voz de Liberacion", the courier stating that future broadcasts would mention a "platano muy verde" or some such phrase repeated several times.

#### F. SUMMARY

1. To summarize, commo plans should be:

- a. simple to the point of obviousness;
- b. compensated security-wise for the increased security hazards as a result of lack of elaborateness by stricter obedience to compartmentation and need-to-know.

#### SECTION IV: Security and Control

A. Agent has passed LCFLUTTER test in a satisfactory manner, revealing good patriotic motivation. This should be strengthened immediately prior to launching agent by pointing up the patriotic assets behind him including the Calligeris organization (as he has already experienced it only), the overwhelming anti-communist sentiment of the Guatemalan people, the opportunity to redeem his country in the eyes of Latin America, and, above all, his understanding of his individual opportunity, his alone to pass down in the history of his country as a never-to-be-forgotten hero.

B. Leaning now towards baser motivation, he should be assured that his country will not forget this act of his, and in order that he and his family not suffer for his devotion to duty, he should be given a sum of money prior to his launching, sufficient to maintain his family for a period of time to be arranged by Ontrich in consultation with Calligeris, together with a personal promise by Calligeris that his family will be cared for while he is on his mission. This sum should be left behind by Agent in trust with one of agent's "buddies" who will be charged with delivery of the sum. For every message he passes, he should be told he will receive a fixed sum per message passed out. Finally, agent should be promised a fixed sum equal in amount to that given him prior to his launching, to be paid upon the conclusion of his mission. Agent should carry only limited funds necessary to maintain himself while on his mission. He thus cannot draw undue attention to himself by making large uncontrolled expenditures, nor can he suddenly decide he is quite content with the funds already in his hands.

C. Enemy Control - Ontrich should check to see if agent understands the use of his external danger signal and his internal control signal. Agent should not inadvertently betray other net members by fleeing to their homes when in danger of apprehension. Agent's greatest weakness from the control point of view, is, of course, his family. Agent might voluntarily "double" to save family members from harm. Semantic should check independently on the family situation vis-a-vis the government, and should occasionally test the agent by sending a "provocation" message, i.e., a planned attempt to blow up a certain bridge at a certain time, and covertly watch to see if the bridge is placed under guard.

## SECTION V: Support

A. Finance - Ontrich and Calligeris should decide upon the amount of operational funds which agent will carry with him into the target and the amount agent will receive via the Escobilla-Semantic route. Funds must provide for housekeeping expenses, purchase of at least two six-volt automobile storage batteries, emergency travel, and miscellaneous overhead expenses. They should not be excessive, otherwise control may be weakened. Funds resupply will be via the Escobilla-Semantic mechanism.

B. Regular supply and resupply channel will be the Escobilla-Semantic mechanism. This channel will be used for the initial shipment of equipment and signal plan to agent, and for resupply thereafter of items which cannot be procured openly for security reasons. Items such as 6-volt automobile storage batteries should be procurable locally by agents without security risk.

Local housekeeping supplies may be procured by the agent's household. However, attention should not be drawn to the family by the making of excessively large expenditures.

Emergency resupply may be effected through the use of special courier if it becomes necessary, the agent notifying his superiors by radio.

Miscellaneous - Ontrich should assemble a survival kit for agent to include the following items:

- (1) Pistol
- (1) Watch
- (1) Compass
- (50) Rounds 9mm ammo
- (2) 10-days rations
- (1) Medical kit
- (250) Quetzals in sealed envelope marked "open only if evasion and escape necessary"

The above items should be packaged in a kit and delivered from [ ] via Semantic to agent for separate storage in agent's home. If possible, the kit should be available to agent during his entry into the target in the event evasion and escape become necessary enroute. Agent should be instructed that this kit contains materials for his use should evasion and escape become necessary, and that the kit should be used only for this purpose.

## SECTION VI - Travel

### A. From Scranton to Tegucigalpa

Agent will proceed via air to Tegucigalpa and will be specially received so as to preserve his existing compartmentation. Ontrich will be queried as to agent's procedure upon arrival in Tegucigalpa.

B. While in Tegucigalpa agent will be briefed by Ontrich on the operational details of his mission in such a way as to conceal agent's assignment from the rest of Calligeris' organization. Agent's security and compartmentation will be preserved as per section II of this plan.

### C. From Tegucigalpa to Target

Upon being briefed and rehearsed on his mission, agent will be turned over to the Calligeris mechanism for entry into his target. During his travel into target, agent should know the Calligeris disaster plan and should have his survival kit easily available to him in case evasion and escape become necessary enroute. He should also be familiar with his light cover story and have his necessary documents for use in the event of being picked up by a roving road patrol.

#### SECTION VII: Disaster Plan

Agent should be furnished with a means of recontact with his superiors in case he is somehow cut off from all contact via radio or with Semantic. As an example, he can be given a postal address in Honduras to which he can send an innocuous message containing a concealed signal. When the agent activates this plan, he will wait at a preagreed point at certain times so a special courier can reach him, authentication to be with the one-half quetzal bill previously mentioned.

SECTION VIII: Disposal Plan

Following D+30, agent must be given a means of recontacting his superiors and turning in his equipment.

In the event a disposal plan cannot be worked up at the present time between Ontrich and Calligeris prior to agent's disposal, this will be forwarded to agent at a later date.

In the meantime, agent must be impressed with the fact that he is to continue to live black until D+30 in any event, regardless of circumstances, so that if things go wrong, Calligeris will have a means of communication in setting up the next attempt.

SECTION IX: SIGNAL PLAN

Agent's signal plan is being worked up by Sherwood and is to be pouched to the WSBURNT Station from [ JOMFLUSH ] Agent will be furnished a copy of the signal plan for study and familiarization purposes prior his departure from Scranton.